

Effect of Revenue Changes Enacted 2012-2017 on Cumberland Gap

The estimates shown are based on the Fiscal Review Committee's actual fiscal notes for the bills passed into law, and allocated proportionally based on the 2016 certified populations or 2014-2016 average Hall Income Tax proportions. These estimates do not assume any growth in the tax base; therefore, any reduction prior to 2017 may currently be higher or lower depending on the actual growth.

Changes Prior to IMPROVE Act

Reductions in Sales Tax on Food Rate

Sales Tax on Food rate was reduced two times between 2012 and 2016. The 2012 reduction resulted in a reduction in state shared sales revenues to Cumberland Gap of \$(80). In 2013, the rate reduction on food reduced state shared sales revenues to Cumberland Gap of \$(110).

Increase in Hall Income Tax Exemptions

Hall exemptions were increased three times between 2012 and 2016. The 2012 increase from 16k/27k to 26k/37k reduced Cumberland Gap Hall revenues by \$(3). The 2013 increase to 33k/59k reduced Cumberland Gap revenues by an additional \$(4). The final increase in exemption to 37k/68k in 2015 further reduced Cumberland Gap revenues by \$(2).

Reduction in Hall Income Tax Rate

The 2016 reduction in the Hall Tax rate from 6% to 5% reduced Hall revenues to Cumberland Gap by \$(72).

IMPROVE Act Changes

Gasoline & Diesel Fuel Tax Revenues

Improve Act will increase gasoline & diesel shared revenues to Cumberland Gap by estimated \$2,873 in the first year. When fully phased in, Improve Act will have increased gas/diesel to Cumberland Gap by projected total of \$4,820.

Reduction in Sales Tax on Food Rate

Enacted reduction in the state sales tax rate on food will result in an estimated reduction of \$(786) in state shared taxes to Cumberland Gap.

Phased Elimination of Hall Income Tax

Enacted Hall phase-out will reduce Hall revenues to Cumberland Gap by an estimated \$(86) in first year, \$(258) in first three years of phase-out and a total projected reduction of \$(429) when Hall is eliminated.

IMPROVE Act, as Modified by Chairman Doss' Proposal

- Proposed 95-5 reallocation of the gas/diesel tax will reallocate the current fuel tax collections so that 95% of the collections assigned to cities will be distributed on a per capita basis, while 5% will be allocated so that each city receives an equal amount. This change will result in a \$19,134 difference to Cumberland Gap.
- Proposed increase in the “sharing percentage” of State Shared Sales Tax to cities from 3.6 to 4% will provide an estimated increase of \$5,088 in state shared sales tax revenue to Cumberland Gap.
- The interaction of Chairman Doss' Proposal and the enacted Improve Act will result in an estimated net impact of \$27,556 in funds flowing to Cumberland Gap as compared to an estimated net impact of \$3,605, if the Doss Proposal is not enacted.

Impact of Revenue Changes Enacted 2012-2017 and Impact as Modified by Doss Proposal on Cumberland Gap

PRIOR CHANGES (2012-2016)

General Fund (Discretionary)

| | |
|--|---------|
| 2012 Food Tax..... | \$(80) |
| 2013 Food Tax..... | (110) |
| 2012 Hall Income Exemption (26k/37k) | (3) |
| 2013 Hall Income Exemption (33k/59k) | (4) |
| 2015 Hall Income Exemption (37k/68k) | (2) |
| 2016 Hall Income Rate Cut (6% to 5%) | (72) |

Total Prior Changes (2012-2016)..... \$(272)

IMPROVE ACT CHANGES

State Street Aid Fund (Roads)

| | |
|---|--------------|
| Gasoline Tax Increase in Year 3 | \$3,544 |
| <u>Diesel Tax Increase in Year 3.....</u> | <u>1,277</u> |
| Subtotal..... | \$4,820 |

General Fund (Discretionary)

| | |
|--|---------------|
| Sales Tax on Food Rate Reduction | \$(786) |
| <u>Hall Income Tax Full Elimination.....</u> | <u>(429)</u> |
| Subtotal..... | (1,215) |

Total IMPROVE Act Changes..... \$3,605

Total All Changes 2012-IMPROVE \$3,334

DOSS MODIFICATIONS TO IMPROVE ACT

State Street Aid Fund (Roads)

| | |
|--|--------------|
| 95-5 Sharing Gasoline Tax Impact..... | \$19,152 |
| <u>95-5 Sharing Diesel Tax Impact.....</u> | <u>4,802</u> |
| Subtotal..... | \$23,954 |

General Fund (Discretionary)

| | |
|---|----------|
| Sales Tax on Food Rate Reduction Doss Change | \$0 |
| Increase State Sharing of State Shared Sales Tax | 5,088 |
| <u>Hall Income Tax Full Elimination Doss Change</u> | <u>0</u> |
| Subtotal..... | \$5,088 |

Total All Changes 2012-IMPROVE and Doss..... \$27,556

Comparison of Net Changes of 2012-2016, IMPROVE, and Doss Proposal

| Cumberland Gap | IMPROVE Act | Doss Proposal | Difference |
|-------------------------------------|--------------|---------------|---------------|
| Street Aid Fund | | | |
| Gasoline tax increase | 3,544 | 19,152 | 15,608 |
| Diesel tax increase | 1,277 | 4,802 | 3,526 |
| General Fund | | | |
| 2012 to 2016 tax changes..... | (272) | (272) | 0 |
| 2017 Sales Tax on Food | (786) | (786) | 0 |
| Hall Income phase-out..... | (429) | (429) | 0 |
| Increase state shared sales % | 0 | 5,088 | 5,088 |
| Total Impact | <u>3,334</u> | <u>27,556</u> | <u>24,222</u> |